# **DISCUSSION DRAFT**

# AMERICAN RIVER FLOOD CONTROL DISTRICT

Audited Financial Statements and Compliance Report

June 30, 2020

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# Audited Financial Statements and Compliance Report

## June 30, 2020

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees American River Flood Control District Sacramento, California

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund, of the American River Flood Control District (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of June 30, 2020 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the proportionate share of the net pension liability, schedule of contributions to the pension plan, schedule of changes in the total OPEB liability and related ratios, and budgetary comparison information on pages 4 to 11 and 35 to 37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of expenditures – budgeted and actual – General Fund is presented for purposes of additional analysis and is not a required part of the basic financial statements.

This schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April \_\_\_, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control

To the Board of Trustees American River Flood Control District

over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

April \_\_\_\_\_, 2021

## Management's Discussion and Analysis

As management of the American River Flood Control District (District), we are providing readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ending June 30, 2020. We encourage readers to consider the information presented here in conjunction with the accompanying financial statements, footnotes, and supplementary information.

#### FINANCIAL HIGHLIGHTS FOR FISCAL YEAR 2019/2020

- At the end of current year, total net position (total assets and deferred outflows of resources less total liabilities and deferred inflows of resources) of the District was a positive \$16.7 million.
- During the year, the District's net position increased by approximately \$176,000. The increase was a result of the District's governmental activities (flood protection). The District has no business-type activities to report.
- At the end of the current year, the District's General Fund reported a total fund balance of \$11.0 million. The amount of the unassigned fund balance was \$2.9 million, and the remainder was committed by the Board or in nonspendable form.
- The District's capital asset balance before depreciation was \$13.7 million at the end of the year.
- The District has recognized a net pension liability in the amount of \$1.1 million due to Governmental Accounting Standards Board Statement (GASB) 68. The liability increased approximately \$115,000 from the prior year. See Note E of the basic financial statements.
- The District has recognized a liability in the amount of \$4.3 million for post-employment benefits. The liability increased approximately \$383,000 from the prior year. See Note F of the basic financial statements.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts, Management's Discussion and Analysis (this section), the Basic Financial Statements, and Required Supplementary information (RSI). The Basic Financial Statements include the government-wide financial statements and fund financial statements. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources liabilities, and deferred inflows of resources with the difference representing net position. Over time, increases or decreases in the District's net position are an indicator of whether its financial health is improving or deteriorating.

The government-wide financial statements of the District report on one category, Governmental activities, as the District has no business-type activities.

## Management's Discussion and Analysis (Continued)

Governmental Activities – All of the District's basic services, which include the maintenance and operation of a flood control system, are considered to be governmental activities and are included here.

Assessment revenue, maintenance agreements, and investment earnings finance the District's flood protection activities.

#### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's significant funds. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, and to keep track of specific sources of funding and spending for particular purposes.

#### The District has one kind of fund:

General Fund – All of the District's basic services are included in the General Fund, which focuses on how resources flow in and out. The balances remaining at year-end are available for spending. The governmental fund statements provide a detailed short-term view to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's activities. Because this information does not encompass the additional long-term focus of the government-wide statements, we described the relationship between governmental activities and governmental funds through the reconciliations on pages 15 and 17 and in the notes to the basic financial statements.

### NOTES TO BASIC FINANCIAL STATEMENTS

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found beginning on page 18 of this report.

## REQUIRED SUPPLEMENTARY INFORMATION

In addition to the Basic Financial Statements and accompanying notes, this report presents certain required supplementary information (RSI) concerning the District's pension plan, other postemployment benefits, and budget and actual revenue and expenditures on a budgetary basis. The RSI can be found on pages 35 to 37 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. The District's net position was \$16.7 million at the close of the most recent fiscal year. Of this amount \$10.4 million is invested in capital assets. The District uses these capital assets to provide flood protection services. Consequently, these assets are not available for future spending. All remaining net position is unrestricted. (See Table 1)

## Management's Discussion and Analysis (Continued)

Table 1 Statement of Net Position June 30, 2020 and 2019 (in thousands)

	Governmental Activities		
	2020	2019	
Current and other assets	\$ 11,405	\$ 10,824	
Capital assets, net	10,396	10,479	
Total assets	21,801	21,303	
Deferred outflows of resources	868	321	
Current liabilities	166	63	
Long term liabilities:			
Compensated absences		45	
Capital lease	2	4	
Net pension liability	1,127	1,012	
Other postemployment benefits liability	4,268	3,884	
Total liabilities	5,563	5,008	
Deferred inflows of resources	433	119	
Net position:			
Net investment in capital assets	10,392	10,473	
Unrestricted net position	6,281	6,024	
Total net position	\$ 16,673	\$ 16,497	

## Capital Assets, Net of Related Debt

As part of the implementation of GASB Statement No. 34, the District chose to not retroactively recognize infrastructure assets. GASB Statement No. 34 requires prospective reporting of infrastructure and allows for retroactive application of assets not previously required to be reported. The District opted to not record infrastructure assets (predominantly levee improvements) due to the difficulty in obtaining accurate costs for the levees, many of which were constructed over 50 years ago.

During the fiscal year ended June 30, 2020, there were no major additions to capital assets from levee improvements; however, during fiscal 2020 additional levee maintenance equipment was purchased for \$62,000, shop equipment for \$3,000, a new truck for \$37,000, building improvements for \$17,000, and office equipment for \$2,000. The district also started the process of installing a new roof on its headquarters. Through June 30, 2020, \$57,000 was spent on this project. It is estimated that the total cost of the new roof at the time of completion will be approximately \$327,000.

## Restricted Net Position

The District has no restricted net position as of June 30, 2020.

### **Unrestricted Net Position**

The District's unrestricted net position at June 30, 2020 totaled approximately \$6.3 million. The entire unrestricted net position balance has been set aside by the Board for flood emergency, emergency repairs, future retiree health benefits, and future capital improvements.

Management's Discussion and Analysis (Continued)

## Other Postemployment Benefits Liability

The most recent actuarial study performed for the District for its post-employment benefits indicates that their plan has an unfunded liability of \$4,267,487 at June 30, 2020. During 2020, the District paid \$135,000 against this liability, and recognized an additional \$279,000 in expense to bring the liability to its estimated carrying value of \$4,267,487 at June 30, 2020. In addition, the District has recorded deferred outflows and deferred inflows related to postemployment benefits of \$543,200 and \$304,421, respectively. See also Note F to the financial statements for additional information. The next actuarial study is scheduled to be performed in 2023.

## **Net Pension Liability**

The District implemented GASB 68 during fiscal year 2015, which resulted in the District recording their share of the unfunded net pension liability. During fiscal year 2020, the District contributed \$131,000 for employer required contributions to the pension plan and the unfunded net pension liability increased \$115,000 to \$1,127,332. In addition, the District has recorded deferred outflows and deferred inflows related to pensions of \$324,603 and \$129,018, respectively. See also Note E to the financial statements for additional information.

## **Governmental Activities**

The following table indicates the changes in net position for the governmental activities.

Table 2
Statement of Activities
Years Ended June 30, 2020 and 2019
(in thousands)

	Governmental Activities		
	2020	2019	
Revenues:			
Program revenues -			
O & M reimbursement agreements	\$ 643	\$ 224	
General revenues -			
Assessments	2,341	2,398	
Interest income	281	218	
Miscellaneous		6	
Total revenues	3,265	2,846	
Expenses:			
Flood protection	3,089	2,305	
Change in net position	176	541	
Net position – beginning of year	16,497	15,956	
Net position – end of year	\$ 16,673	\$ 16,497	

The District's change in net position was \$176,000 during the current fiscal year. Overall revenues increased from \$2,846,000 in 2019 to \$3,265,000 in 2020. Assessment revenues decreased \$57,000 and interest income, including a \$67,000 fair value adjustment on the City of Sacramento investment pool,

## Management's Discussion and Analysis (Continued)

increased \$63,000. Flood protection expenses increased \$784,000 from \$2,305,000 in 2019 to \$3,089,000 in 2020. Major increases in flood protection were a result of increases in small capital projects, engineering, maintenance services and supplies, and administration.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

At the fiscal year-end, the District's governmental funds reported a combined fund balance of \$11.0 million, an increase of \$.5 million from the previous year's fund balance. The current year-end fund balance consists of \$8.1 million in committed funds for emergencies, capital improvements and retiree health benefits as follows:

The Board has designated \$1.5 million for the Emergency Flood Fight Fund to be used by the District to initiate a flood emergency response and \$1.5 million has been designated for the Emergency Repair Fund. These funds will be used to initiate immediate repairs to levees damaged during a flood event so that the District will be better prepared to provide protection should another flood event follow. The Board has also designated \$3.6 million for future retiree health benefits in the Retiree Health Benefits Fund. To fund improvements on District levees, \$1.5 million has been designated for the Capital Outlay Fund.

The remaining \$2.9 million is unassigned and available for spending for flood protection purposes. These funds are included in the District's Operation and Maintenance Fund which is used for the annual costs associated with operating and maintaining the District's facilities, including administrative costs.

Revenues in the District's governmental fund (General Fund, which consists of the Board's four designated funds), were approximately \$3.2 million. Assessment revenue of \$2.3 million was the major source (73%) of revenue for the governmental fund. O & M reimbursements (\$593,000) accounted for 19% of revenues and interest income (\$281,000) accounted for 8%. Expenditures from the governmental fund were \$2.7 million, which resulted in \$478,000 in revenues over expenditures for District operations.

## GENERAL FUND BUDGETARY HIGHLIGHTS

#### Budgetary Summary – Revenues/Financing Sources

Following is a summary of the current year budget and actual results for the District's General Fund revenues and other financing sources. (See Table 3)

Table 3

Revenues and Other Funding Sources – General Fund
Year Ended June 30, 2020
(in thousands)

	udget mount	ctual mount	F	riance rom Budget
Assessments O & M reimbursement agreements Interest income	\$ 2,410 232 77	\$ 2,330 593 281	\$	(80) 361 204
	\$ 2,719	\$ 3,204	\$	485

## Management's Discussion and Analysis (Continued)

## Changes from Amounts Originally Budgeted

There were no changes made to the original budget.

## Actual Revenues/Financing Sources Compared with Final Budget Amounts

Actual revenues and other financing sources recognized by the District's General Fund were \$485,000 more than budget. The variance was primarily due to O & M reimbursements and interest income being more than originally budgeted.

## Budgetary Summary – Expenditures/Other Financing Uses

Following is a summary of the current year budget and actual results for the District's General Fund expenditures. (See Table 4)

Table 4

Expenditures – General Fund
Year Ended June 30, 2020
(in thousands)

	ıdget nount	_	Actual mount	Fr	iance om Budget
Current:					
Flood protection					
Operations	\$ 1,857	\$	2,017	\$	(160)
Administration	517		529		(11)
Debt service:					
Principal			2		(2)
Interest payments			1		(1)
Capital outlay	 340		178		162
	\$ 2,714	\$	2,727	\$	(12)

## Changes from Amounts Originally Budgeted

There were no changes made to the original budget.

## Actual Expenditures Compared with Final Budget Amount

Actual expenditures from the District's General Fund were \$12,000 more than budgeted. Unfavorable variances from budget were noted in maintenance and operations activities, and administration.

Management's Discussion and Analysis (Continued)

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

At June 30, 2020, the District has \$10.4 million invested in capital assets including levees and equipment. As allowed by GASB Statement No. 34, land and infrastructure have not been included for acquisitions prior to the implementation of the standard.

The District's capital assets increased from the prior fiscal year as shown in Table 5 below:

Table 5
Capital Assets

	As of June 30, 2020	As of June 30, 2019	Increase (Decrease)
Land	\$ 321,463	\$ 321,463	
Construction in progress	57,145		\$ 57,145
Levees and improvements	9,544,047	9,544,047	
Building	1,763,304	1,763,304	
Equipment	1,935,325	1,831,188	104,137
Building improvements	82,556	65,381	17,175
	\$13,703,840	\$13,525,383	\$ 178,457

As stated above, during the fiscal year ended June 30, 2020, there were no major additions to capital assets from levee improvements and the building; however, during fiscal 2020 additional levee maintenance equipment was purchased for \$62,000, shop equipment for \$3,000, a new truck for \$37,000, building improvements for \$17,000, and office equipment for 2,000. The district also started the process of installing a new roof on its headquarters. Through June 30, 2020, \$57,000 was spent on this project. It is estimated that the total cost of the new roof at the time of completion will be approximately \$327,000.

The District depreciates capital assets using the straight-line method over the estimated lives of the assets. Accumulated depreciation as of June 30, 2020 is \$3,307,893.

See Note C for more information on the District's capital assets.

As of June 30, 2020, the District has designated approximately \$1,500,000 for future capital outlay expenditures.

## **Debt Administration**

The District entered into a capital lease for office equipment during 2017 at a cost of approximately \$10,000. See Note D for more information on the District's long-term liabilities.

Management's Discussion and Analysis (Continued)

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional information, contact the District office at:

American River Flood Control District

185 Commerce Circle

Sacramento, CA 95815

Arfcd.org

## STATEMENT OF NET POSITION

June 30, 2020

ASSETS		
Cash and investments - Note B		\$ 10,011,090
Receivables:		
Assessments		68,000
Interest		1,691
Due from other agencies		1,277,602
Prepaid expenses		47,011
Capital assets, net - Note C		10,395,947
-	TOTAL ASSETS	21,801,341
DEFERRED OUTFLOWS OF RES	OURCES	
Pension plan	o enem	324,603
Other postemployment benefits (O	PEB) plan	543,200
	TAL DEFERRED OUTFLOWS OF RESOURCES	867,803
		,
LIABILITIES		
Accounts payable		96,149
Accrued payroll		8,066
Current portion of capital lease		2,047
Current portion of compensated ab	osences	59,301
Long-term liabilities		
Capital lease		1,964
Net pension liability - Note E		1,127,332
OPEB liability - Note F		4,267,487
	TOTAL LIABILITIES	5,562,346
DEFERRED INFLOWS OF RESOU	IDCES	
Pension plan	ORCES	129,018
OPEB plan		304,421
	OTAL DEFERRED INFLOWS OF RESOURCES	433,439
		,
NET POSITION		
Net investment in capital assets		10,391,936
Unrestricted		6,281,423
	TOTAL NET POSITION	¢ 16 672 250
	TOTAL NET POSITION	\$ 16,673,359

## STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2020

PROGRAM EXPENSES Governmental activities: Flood protection		\$ 3,088,665
PROGRAM REVENUES Charges for services		642,880
	NET PROGRAM EXPENSES	(2,445,785)
GENERAL REVENUES Assessments Interest income	TOTAL GENERAL REVENUES	2,340,921 281,322 2,622,243
CHANGE IN NET POSITION		176,458
Net position at beginning of year		16,496,901
	NET POSITION AT END OF YEAR	\$ 16,673,359

## BALANCE SHEET – GENERAL FUND

June 30, 2020

ASSETS		
Cash and cash equivalents		\$10,011,090
Receivables:		
Assessments		68,000
Interest		1,691
Due from other agencies		1,277,602
Prepaid costs		47,011
	TOTAL ASSETS	\$11,405,394
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BAL		
LIABILITIES		
Accounts payable		\$ 96,149
Accrued payroll		8,066
	TOTAL LIABILITIES	104,215
DECEMBED DIELOWIG OF DEGOLID	OF 9	
DEFERRED INFLOWS OF RESOUROUNG Unavailable revenue	CES	211 775
Onavanable revenue		311,775
FUND BALANCE		
Nonspendable		47,011
Committed		8,052,014
Unassigned		2,890,379
_	TOTAL FUND BALANCE	10,989,404
	LIABILITIES, DEFERRED INFLOWS OF	
	RESOURCES AND FUND BALANCE	\$11,405,394

# RECONCILIATION OF THE BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION – GENERAL FUND

June 30, 2020

Fund balance - total governmental funds, June 30, 2020		\$10,989,404
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds: Governmental capital assets Less: accumulated depreciation	\$ 13,703,840 (3,307,893)	10,395,947
Deferred outflows of resources related to the pension and OPEB plans will be recognized as expense in the future.  Pension plan  OPEB plan		324,603 543,200
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:  Compensated absences Capital lease Net pension liability OPEB liability		(59,301) (4,011) (1,127,332) (4,267,487)
Deferred inflows of resources related to the pension and OPEB plans will be recognized as a reduction of expense in the future.  Pension plan  OPEB plan		(129,018) (304,421)
Some revenues are not recognized in governmental funds because they do not represent current financial resources that are recognized in the Statement of Activities:  Unavailable revenue		311,775
Net position - governmental activities, June 30, 2020		\$16,673,359

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – GENERAL FUND

For the Year Ended June 30, 2020

REVENUES		
Assessments		\$ 2,330,298
O & M reimbursements		593,062
Use of money		281,322
	TOTAL REVENUES	3,204,682
EXPENDITURES		
Current:		
Flood protection		
Maintenance and operations		2,017,182
Administration		528,914
Debt service:		
Principal		1,951
Interest payments		291
Capital outlay		178,457
	TOTAL EXPENDITURES	2,726,795
	NET CHANGE IN FUND BALANCE	477,887
Fund balance at beginning of year		10,511,517
	FUND BALANCE AT END OF YEAR	\$ 10,989,404

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES – GENERAL FUND

For the Year Ended June 30, 2020

Net change in fund balance - total governmental funds for the year ended June 30, 2020		\$ 477,887
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. In the statement of activities, however, the cost of those assets are allocated over their estimated useful lives as depreciation expense. Capital outlay Depreciation expense	\$ 178,457 (261,918)	(83,461)
Revenues and expenses in the Government-wide Statement of Activities that do not provide current financial resources are not reported as revenues and expenses in the governmental funds.		
Change in unavailable revenue		60,441
Change in compensated absences		(14,278)
Principal payments on capital lease		1,951
Change in deferred outflows of resources related to pension plan		3,183
Change in deferred outflows of resources related to OPEB plan		543,200
Change in net pension liability		(115,233)
Change in OPEB liability		(382,897)
Change in deferred inflows of resources related to pension plan		(9,914)
Change in deferred inflows of resources related to OPEB plan		(304,421)
Change in net position - governmental activities for the year ended June 30	, 2020	\$ 176,458

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2020

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the American River Flood Control District (District) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The most significant accounting policies of the District are described below.

<u>Background</u>: The District was formed under an Act of the Legislature of the State of California in 1927. The District is governed by a five member elected Board of Trustees and operates and maintains levees in Sacramento County.

<u>Basis of Presentation – Government-wide financial statements</u>: The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Interest and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

<u>Basis of Presentation – Fund Financial Statements</u>: The accounts of the District are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. Each fund is established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions, or limitations.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues other than reimbursement revenues to be available if they are collected within 60 days of the end of the current fiscal period. For reimbursement revenues, amounts collected within 180 days of the end of the current fiscal period are considered available. Amounts not received within the 60 or 180 day availability period are reported as unavailable revenue. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Payable balances consist primarily of payables to vendors.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Tax assessment revenues, reimbursement revenues and interest earnings associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental fund:

<u>General Fund</u> – The General Fund is the general operating fund of the District and accounts for revenues collected to provide services and finance the fundamental operations of the District. The Fund is charged with all costs of operations.

<u>Budgets</u>: Budgets are adopted on a basis consistent with generally accepted accounting principles and in accordance with the District's policies and procedures. Budgetary control is exercised by major object. Budgetary changes, if any, during the fiscal year require the approval of the District's Board of Trustees. Unencumbered budget appropriations lapse at the end of the fiscal year.

<u>Prepaid Costs</u>: Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid costs in both government-wide and fund financial statements. Prepaid costs and deposits are reported in the fund financial statements as nonspendable fund balance to indicate they do not constitute resources available for appropriation.

<u>Capital Assets</u>: Capital assets for governmental fund types are not capitalized in the funds used to acquire or construct them. Capital acquisitions are reflected as expenditures in the governmental fund, and the related assets are reported in the government-wide financial statements. Capital assets owned by the District are stated at historical cost or estimated historical cost, if actual historical cost is not available. Contributed capital assets are recorded at the acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date. Capital assets are depreciated using the straight-line method over the estimated useful lives.

Levees and improvement	100 years
Construction equipment and mowers	7-10 years
Vehicles	7 years
Shop and levee maintenance equipment	7-10 years
Office equipment and furniture	5-10 years
Computers and accessories	5 years
Building improvements	7-15 years
Buildings	30 years

The District's capitalization threshold is \$1,000 with no minimum for infrastructure assets and other real property. Maintenance and repairs are charged to operations when incurred. Betterments and major improvements that significantly increase the values, change capacities, or extend the useful lives are capitalized. Upon sale or retirement of capital assets, the cost and the related accumulated depreciation, as applicable, are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Compensated Absences: The District's policies regarding vacation, sick leave, floating holidays and compensatory time-off permit employees to accumulate earned, but unused amounts. Vacation, floating holidays and compensatory time-off are fully payable at separation. The District's policy for sick-pay states that upon retirement, an employee may be paid one-third (up to a maximum of 400 hours) of their accumulated unused sick leave balance. The remaining balance of the employees' sick leave is then available for service credit under the District's pension plan. Alternatively, the employees may elect to use their entire balance of accumulated unused sick leave for service credit under the District's pension plan. All vacation, floating holidays, compensatory time-off and an estimate of the probable sick leave pay-out is accrued when incurred. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The General Fund is used to liquidate compensated absences. All of the accrued compensated absences is considered current.

<u>Net Position</u>: The government-wide financial statements report net position. Net position is categorized as the net investment in capital assets, restricted and unrestricted.

Net Investment in Capital Assets – This category groups all capital assets into one component of net position. Accumulated depreciation and any outstanding debt related to the purchase of capital assets reduces the balance in this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. The District does not have any restricted net position.

Unrestricted Net Position – This category represents net position of the District not restricted for any project or other purpose.

<u>Fund Equity</u>: In the General Fund financial statements, the District reports the following fund balances:

Non-spendable fund balances are not expected to be converted to cash within the next operating cycle and are typically comprised of prepaid costs.

Committed fund balances include amounts that can be used only for specific purposes determined by a formal action of the Board. The Board has authority to establish, modify, or rescind a fund balance commitment through a resolution of the Board.

Unassigned fund balance is the residual classification for the District's funds and includes all spendable amounts not contained in the other classifications.

The District's committed or unassigned amounts are considered to have been spent when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. Committed fund balances consist of the following:

Capital Outlay Projects Fund – To accumulate funds for future capital projects. Such projects represent capital improvement projects to repair damaged levees, improve the reliability of the system and/or increase the District's ability to monitor the system and respond in a flood emergency. As of June 30, 2020, \$1,500,000 has been committed by the Board.

Emergency Repair Fund – Funds designated for necessary repairs due to substantial damage from high flows. As of June 30, 2020, \$1,500,000 has been committed by the Board.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Emergency Flood Fight Fund – Funds designated to fight flood emergencies and to help prevent the need for future special assessments. As of June 30, 2020, \$1,500,000 has been committed by the Board.

Retiree Health Benefits Fund – Funds designated to fund future retiree health benefit costs. As of June 30, 2020, \$3,552,014 has been designated by the Board.

Commitments of fund balance are established by and may be changed only through a Resolution of the Board of Trustees.

Assessments: The District made assessments against properties within the District in accordance with requirements of State law and the American River Flood Control District Act. Assessments are processed through Sacramento County based on the parcel size and designated land use of the parcels. Assessments are payable with the property owner's property taxes. The assessments are typically levied on or before the first day of September each year and become a lien on real property upon levy. Assessments are paid in two equal installments; the first is due November 1 and delinquent with penalties after December 10; the second is due February 1 and delinquent with penalties after April 10. The District recognizes assessments when the individual installments are due provided they are collected within 60 days after year end.

The County uses the Alternative Method of Property Tax Apportionment (Teeter). Under this method of property tax apportionment for assessments collected as part of property taxes, the County purchases the delinquent secured property taxes at June 30 of each fiscal year and guarantees the District 100% of its annual assessment.

<u>Deferred Outflows and Inflows of Resources</u>: In addition to assets and liabilities, the statement of net position reports separate sections for deferred outflows and deferred inflows of resources. *Deferred outflows of resources* represent a consumption of net position by the government that is applicable to a future reporting period. *Deferred inflows of resources* represent an acquisition of net position that is applicable to a future reporting period. These amounts will not be recognized as an outflow of resources (expense) or an inflow of resources (revenue) until the earning process is complete. Deferred outflows and inflows of resources represent amounts deferred related to the District's pension and OPEB plans as described in Notes E and F, and for revenue not received within the availability period.

<u>Pension Plan</u>: For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to the pension plan, and pension expense, information about the fiduciary net position of the District's California Public Employees' Retirement System (CalPERS) plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefits (OPEB): For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB plan and additions to/deletions from the OPEB plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Use of Estimates</u>: The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

<u>New Pronouncements</u>: In June 2017, the GASB issued Statement No. 87, *Leases*. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The requirements of this Statement are effective for reporting periods beginning after June 15, 2020.

The District is currently analyzing the impact of the required implementation of this new statement.

#### NOTE B – CASH AND INVESTMENTS

Cash and investments consisted of the following at June 30, 2020:

Cash on hand		\$ 192
Deposits with financial institutions		656,790
	Total cash	656,982
City of Sacramento Pool A		8,890,576
Local Agency Investment Fund (LAIF)		 463,532
	Total investments	9,354,108
	Total cash and investments	\$ 10,011,090

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE B – CASH AND INVESTMENTS (Continued)

<u>Investment policy</u>: California statutes authorize districts to invest idle or surplus funds in a variety of credit instruments as provided for in the California Government Code, Section 53600, Chapter 4 - Financial Affairs. The table below identifies the investment types that are authorized for the District by the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. During the year ended June 30, 2020, the District's permissible investments included the following instruments:

		Maximum	Maximum
	Maximum	Percentage	Investment
Authorized Investment Type	Maturity	Of Portfolio	In One Issuer
Local agency bonds	5 years	None	None
U.S. Treasury securities	5 years	None	None
U.S. Agency securities	5 years	None	None
Banker's acceptances	180 days	40%	30%
Commercial paper	270 days	25%	10%
Negotiable certificates and time deposits	5 years	30%	None
Repurchase agreements	92 days	20%	None
Medium term corporate notes	5 years	30%	None
Money market mutual funds	N/A	20%	10%
Mortgage pass-through securities	5 years	20%	None
Pooled investment funds	N/A	None	None

The District complied with the provisions of California Government Code (or the District's investment policy, where more restrictive) pertaining to the types of investments held, institutions in which deposits were made and security requirements. The District will continue to monitor compliance with applicable statutes pertaining to public deposits and investments.

Investment in the City of Sacramento's Investment Pool: The District maintains a portion of its cash in the City of Sacramento's cash and investment pool, which is managed by the City Treasurer. The District's cash balances invested in the City Treasurer's cash and investment pool are stated at fair value. The fair value invested by all public agencies in the City's cash and investment pool is \$1,518,399,810 at June 30, 2020. The City does not invest in any derivative financial products directly. However, they do invest in investment pools, which may invest in derivative financial products. The City Council has oversight responsibility for the cash and investment pool. The value of pool shares in the City that may be withdrawn is determined on an amortized cost basis, which is different than the fair value of the District's position in the pool.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE B – CASH AND INVESTMENTS (Continued)

Investment in LAIF: LAIF is stated at amortized cost, which approximates fair value. The LAIF is a special fund of the California State Treasurer through which local governments may pool investments. The total fair value amount invested by all public agencies in LAIF is \$101,788,256,254, which is managed by the State Treasurer. Of that amount, 2.21% is invested in structured notes and asset-backed securities. The Local Investment Advisory Board (Board) has oversight responsibility for LAIF. The Board consists of five members as designated by State Statute. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's prorata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

<u>Interest Rate Risk</u>: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2020, the weighted average maturity of the investments contained in the City's investment pool was approximately 2.13 years. As of June 30, 2020, the weighted average maturity of the investment in LAIF was approximately 191 days.

<u>Credit Risk</u>: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating issued by a nationally recognized statistical rating organization. The City's investment pool and LAIF do not have a rating provided by a nationally recognized statistical rating organization.

Custodial Credit Risk: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public agency deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

At June 30, 2020, the carrying amount and the balances in financial institutions of the District's deposits were \$656,790 and \$681,533, respectively. Of the balances in financial institutions, \$250,000 is covered by federal depository insurance and amounts in excess of this balance are covered by the pledging financial institution with assets held in a common pool for the District and other governmental agencies, but not in the name of the District.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE C – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2020 was as follows:

	Balance	Additions	Disposals	Balance June 30, 2020
Control courts must be into demonstrated.				
Capital assets not being depreciated:	¢ 221.462			e 221.462
Land	\$ 321,463	e 57 145		\$ 321,463
Construction in progress	221.462	\$ 57,145		57,145
Total capital assets not being depreciated	321,463	57,145		378,608
Capital assets being depreciated:				
Levees and improvements	9,544,047			9,544,047
Building	1,763,304			1,763,304
Levee maintenance equipment	1,382,325	65,122		1,447,447
Vehicles	384,210	36,885		421,095
Office equipment	64,653	2,130		66,783
Building improvements	65,381	17,175		82,556
Total capital assets				
being depreciated	13,203,920	121,312		13,325,232
Less accumulated depreciation for:				
Levees and improvements	(1,434,341)	(95,427)		(1,529,768)
Building	(210,617)	(58,777)		(269,394)
Levee maintenance equipment	(1,052,180)	(65,777)		(1,117,957)
Vehicles	(303,946)	(29,174)		(333,120)
Office equipment	(34,157)	(6,418)		(40,575)
Building improvements	(10,734)	(6,345)		(17,079)
Total accumulated depreciation	(3,045,975)	(261,918)		(3,307,893)
Total capital assets				
being depreciated, net	10,157,945	(140,606)		10,017,339
Capital assets, net	\$ 10,479,408	\$ (83,461)	\$ -	\$ 10,395,947

Depreciation expense of \$261,918 for the year ended June 30, 2020 was charged to the flood protection function.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

#### NOTE D – LONG-TERM LIABILITIES

The following is a summary of long-term liability transactions for the year ended June 30, 2020.

	Balance			Balance	Due Within
	July 1, 2019	Additions	Deletions	June 30, 2020	One Year
Compensated absences Capital lease obligation Net pension liability OPEB liability	\$ 45,023 5,962 1,012,099 3,884,590	\$ 59,663 115,233 382,897	\$ (45,385) (1,951)	\$ 59,301 4,011 1,127,332 4,267,487	\$ 59,301 2,047
	\$ 4,947,674	\$ 557,793	\$ (47,336)	\$ 5,458,131	\$ 61,348

The District's capital lease (a direct borrowing) consists of the following:

<u>Copier Lease</u>: In May 2017, the District entered into a capital lease for the acquisition of a copier. The lease has an interest rate of 4.77%, with monthly payments of \$183 through May 2022. The cost of the copier is \$9,742 and accumulated depreciation is \$6,008 at June 30, 2020. Default provisions include repossession of the copier.

Annual debt service requirement of the District's long-term debt obligations are as follows:

Year Ended June 30	Pri	ncipal	Inte	erest	T	otal
2021 2022	\$	2,047 1,964	\$	147 47	\$	2,194 2,011
	\$	4,011	\$	194	\$	4,205

## NOTE E -PENSION PLAN

<u>Plan Descriptions</u>: All qualified permanent and probationary employees are eligible to participate in the District's cost-sharing multiple employer defined benefit pension plan (the Plan) administered by the California Public Employees' Retirement System (CalPERS). The District participates in the CalPERS Miscellaneous Risk Pool and the following rate plans:

- Miscellaneous Rate Plan
- PEPRA Miscellaneous Rate Plan

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE E – PENSION PLAN (Continued)

Benefit provisions under the Plan are established by State statute and Board resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at www.calpers.ca.gov.

Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 (52 for PEPRA Miscellaneous Risk Pool) with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is the Optional Settlement 2W Death Benefit. The cost of living adjustments are applied as specified by the Public Employees' Retirement Law.

The Plan's provisions and benefits in effect at June 30, 2020, are summarized as follows:

		PEPRA
	Miscellaneous	Miscellaneous
	Risk Pool	Risk Pool
	Prior to	On or after
Hire date	January 1, 2013	January 1, 2013
Benefit formula (at full retirement)	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 63	52 - 67
Monthly benefits, as a % of eligible compensation	1.426% to 2.418%	1.0% to 2.5%
Required employee contribution rates	7.00%	6.75%
Required employer contribution rates	10.221%	6.985%

In addition to the contribution rates above, the District was also required to make payments of \$66,390 toward its unfunded actuarial liability during the year ended June 30, 2020.

The Miscellaneous Risk Pool is closed to new members that are not already CalPERS participants.

<u>Contributions</u>: Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2020, the contributions made to the Plan were \$131,043.

<u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources</u>: As of June 30, 2020, the District reported a net pension liability for its proportionate share of the net pension liability of the Plan of \$1,127,332.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE E – PENSION PLAN (Continued)

The District's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2019, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018 rolled forward to June 30, 2019 using standard update procedures. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the Plan relative to the projected contributions of all participating employers, actuarially determined. The District's proportionate share of the net pension liability for the Plan as of the June 30, 2020 and 2019 was as follows:

Proportion - June 30, 2019	0.02686%
Proportion - June 30, 2020	0.02815%
Change - Increase (Decrease)	0.00129%

For the year ended June 30, 2020, the District recognized pension expense of \$253,006. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Pension contributions subsequent to measurement date	\$	131,043		
Differences between actual and expected experience		78,298	\$	(6,067)
Changes in assumptions		53,756		(19,056)
Change in employer's proportion		61,506		
Differences between the employer's contribution and				
the employer's proportionate share of contributions				(84,186)
Net differences between projected and actual earnings				
on plan investments				(19,709)
Total	\$	324,603	\$	(129,018)

The \$131,043 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized as pension expense as follows:

Year Ended June 30	
2021	\$ 69,565
2022	(14,804)
2023	5,798
2024	3,983
	\$ 64,542

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE E – PENSION PLAN (Continued)

<u>Actuarial Assumptions</u>: The total pension liability at June 30, 2020 was determined using the following actuarial assumptions:

Valuation Date	June 30, 2018
Measurement Date	June 30, 2019
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Payroll Growth	3.0%
Projected Salary Increase	.4% - 8.5% (1)
Investment Rate of Return	7.15% (2)
Mortality	Developed using CalPERS
	Membership Data for all funds

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation

The underlying mortality assumptions and all other actuarial assumptions were based on the results of a December 2017 actuarial experience study for the period 1997 to 2015. Further details of the Experience Study can be found on the CalPERS website.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.15%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE E – PENSION PLAN (Continued)

The table below reflects the long-term expected real rate of return by asset class for the Plan. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	50.00%	4.80%	5.98%
Global Fixed Income	28.00%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Assets	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%
Total	100.00%		

- (a) An expected inflation of 2.00% used for this period.
- (b) An expected inflation of 2.92% used for this period.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability, calculated using the discount rate, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

1% Decrease	6.15%
Net Pension Liability	\$ 1,823,499
Current Discount Rate	7.15%
Net Pension Liability	\$ 1,127,332
1% Increase	8.15%
Net Pension Liability	\$ 552,695

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

<u>Payable to the Pension Plan</u>: At June 30, 2020, the District had \$8,066 payable for the outstanding contributions to the pension plan.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE F – OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>: The District's defined benefit OPEB plan (OPEB Plan) provides OPEB benefits for all permanent full-time employees and part-time employees, who work at least 1,000 hours per year, for the District. Benefits are set and may be amended by the Board of Trustees. The OPEB Plan is a single employer defined benefit OPEB plan administered by the District. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. As of June 30, 2020, the District has \$3,552,014 designated in its Retiree Benefits Fund for future OPEB obligations. Since these funds are not held in an irrevocable trust to provide benefits to plan members, these funds do not meet the criteria in paragraph 4 of Statement 75.

Benefits Provided: The OPEB Plan provides healthcare and insurance benefits to all permanent full-time employees and eligible part-time employees who retire directly from the District. The District provides benefits through the Association of California Water Agencies. Eligible employees' surviving spouses are also eligible for benefits. For employees hired before November 15, 2006, the District pays 100% of the health insurance premium for employees and their eligible spouses and dependents. Employees hired after November 15, 2006 must have provided a minimum of five years of service to be eligible for benefits. The District pays a portion of the husband and wife medical insurance premium rate for employees who have completed five or more years of service. The District pays 25% of the husband and wife medical insurance premium rate for retirees who have five to ten years of service completed. The District pays an additional 2.5% of the husband and wife medical insurance premium rate for each additional year of service over ten years, up to a maximum of 50% for twenty or more years of service. Retirees must enroll in Medicare Parts A, Part B, and Part D when they are eligible for Medicare and must pay all Medicare Premiums at their own costs to be eligible for benefits.

<u>Employees Covered by Benefit Terms</u>: As of the June 30, 2020 actuarial valuation, the following current and former employees were covered by the benefit terms under the OPEB Plan:

Inactive employees or beneficiaries currently receiving benefit payments	8
Active employees	10
Total	18

<u>Total OPEB Liability</u>: The District's total OPEB liability was measured as of June 30, 2020 and was determined by an actuarial valuation as of June 30, 2020.

<u>Actuarial Assumptions and Other Inputs</u>: The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial assumptions:

Inflation 4.00%

Salary increases Varies with age, grading down to 3.00% annually

Discount rate 2.50%

Mortality rate Derived using CalPERS Membership Data
Pre-retirement turnover Derived using CalPERS Membership Data

Healthcare trend rate 4.00%

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE F – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The discount rate was based on the anticipated long-term yield on a 20-year municipal bond index and represents a change in assumptions from the 3.50% used at the June 30, 2019 measurement date.

Mortality information was based on the CalPERS Experience Study dated December 2017 Tables based on the results from an actuarial experience study for the period 1997 to 2015. The experience study report may be accessed on the CALPERS website at https://www.calpers.ca.gov.

<u>Changes in the Total OPEB Liability</u>: The change in the total OPEB liability for the plan is as follows:

	Increase		
	(Decrease) Total OPEB Liability		
Balance at July 1, 2019	\$	3,884,590	
Changes in the year:			
Service cost		151,484	
Interest		134,577	
Change in assumptions		543,200	
Differences between expected and			
actual experience		(304,421)	
Benefit payments		(141,943)	
Net changes		382,897	
Balance at June 30, 2020	\$	4,267,487	

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate: The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

				Current		
	19	6 Decrease	Dis	scount Rate	19	% Increase
		1.50%		2.50%		3.50%
Total OPEB liability	\$	5,000,487	\$	4,267,487	\$	3,588,487

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

		Current Healthcare Cost					
	1%	% Decrease 3.00%	Trend Rates 4.00%		1% Increase 5.00%		
Total OPEB liability	\$	3,604,487	\$	4,267,487	\$	4,955,487	

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

## NOTE F – OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources: For the year ended June 30, 2020, the District recognized OPEB expense of \$279,186. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deferred		
	Outflows of	Inflows of		
	Resources			
Differences between actual and expected experience		\$ (304,421)		
Changes in assumptions	\$ 543,200			
Total	\$ 543,200	\$ (304,421)		

The amounts reported as deferred inflows of resources related to OPEB will be recognized as expense as follows:

Year Ended June 30	
2021	\$ 59,695
2022	59,695
2023	59,695
2024	59,694
	\$ 238,779

Payable to the OPEB Plan: At June 30, 2020, the District had no contributions payable to the Plan.

### NOTE G – INSURANCE

The District participates in the Association of California Water Agencies Joint Powers Insurance Authority (ACWA/JPIA) a public entity risk pool of California water agencies, for general and auto liability, public official liability, property damage, fidelity insurance and workers compensation liability. ACWA/JPIA provides insurance through the pool up to a certain level, beyond which group-purchased commercial excess insurance is obtained.

The District pays an annual premium to ACWA/JPIA that includes its pro-rata share of excess insurance premiums, charges for the pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the ACWA/JPIA. The District's deductibles and maximum coverage are as follows:

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2020

### NOTE G – INSURANCE (Continued)

Coverage	ACWA/JPIA	Commercial Insurance	Deductible
Coverage	110 11111111	msarance	Beddetiole
General and auto liability (includes public official's liability)	\$ 5,000,000	\$ 55,000,000	None
Cyber liability	3,000,000	None	\$ 10,000-50,000
Property damage	100,000	500,000,000	500 to 100,000
Crime	100,000	None	1,000
Workers compensation liability	2,000,000	Statutory	None

### NOTE H – CONTINGENCIES AND COMMITMENTS

Proposition 218, which was approved by the voters in November 1996, regulates the District's ability to impose, increase, and extend assessments and fees. Any new or increased assessments and fees subject to the provisions of Proposition 218 require voter approval before they can be implemented. Additionally, Proposition 218 provides that these assessments and fees are subject to the voter initiative process and may be rescinded in the future by the voters. Therefore, the District's ability to finance the services for which the property assessments were imposed may be significantly impaired. However, the District may also have the ability to assess certain government owned properties which were previously rendered exempt. The effect Proposition 218 will have on the District's ability to maintain or increase the revenue it receives from assessments and fees in the future is unknown.

In February 2020, the District approved a contract for property tax levy administration for fiscal year 2020 through 2023. The annual costs range from \$21,000 to \$26,000 per year.

In July 2020, the Board approved \$327,000 and \$287,000 for the replacement of the roof on the headquarter building and the purchase of equipment, respectively.

COVID-19: On March 11, 2020, the World Health Organization declared the outbreak of a coronavirus (COVID-19) pandemic. The COVID-19 outbreak is disrupting supply chains and affecting production and sales across a range of industries. The extent of the impact of COVID-19 on the District's operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, and the impact on customers, employees, and vendors, all of which are uncertain and cannot be predicted. At this point, the extent to which COVID-19 may impact the financial condition or results of operations is uncertain and the accompanying financial statements include no adjustments relating to the effects of this pandemic.

REQUIRED SUPPLEMENTARY INFORMATION

#### REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

For the Year Ended June 30, 2020

### SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - MISCELLANEOUS PLAN Last 10 Years

		2020	2019 2018		2017	2016		2015				
Proportion of the net pension liability	e	0.02815%	¢	0.02686% 1.012.099	¢	0.02619% 1.032.329	¢	0.02476% 860.019	¢	0.02269% 622,519	¢	0.02458% 607.424
Proportionate share of the net pension liability Covered payroll - measurement period	\$	1,127,332 643,366	\$	596,436	\$	577,710	\$	667,525	\$	657,579	\$	708,794
Proportionate share of the net pension liability as a percentage of covered payroll		175.22%		169.69%		178.69%		128.84%		94.67%		85.70%
Plan fiduciary net position as a percentage of the total pension liability		78.22%		79.22%		77.94%		78.90%		83.70%		83.03%

### Notes to Schedule:

Change in Benefit Terms: The figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2013 as they have minimal cost impact. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a Golden Handshakes).

Changes in assumptions: The discount rate was changed from 7.5% in 2015 to 7.65% in 2016 and 2017, and to 7.15% in 2018.

Omitted years: GASB Statement No. 68 was implemented during the year ended June 30, 2015. No information was available prior to this date. Information will be added prospectively as it becomes available until ten years are reported.

# SCHEDULE OF CONTRIBUTIONS TO THE PENSION PLAN - MISCELLANEOUS PLAN Last 10 Years

		2020		2019		2018		2017		2016		2015
Contractually required contribution (actuarially determined) Contributions in relation to the	\$	131,043	\$	107,726	\$	88,435	\$	80,014	\$	82,858	\$	75,370
actuarially determined contributions		131,043		(107,726)		(88,435)		(80,014)		(82,858)		(75,370)
Contribution deficiency (excess)	\$	_	\$	_	\$	_	\$	-	\$	-	\$	-
Covered payroll - fiscal year Contributions as a percentage of	\$	710,821	\$	643,366	\$	596,436	\$	577,710	\$	667,525	\$	657,579
covered payroll		18.44%		16.74%		14.83%		13.85%		12.41%		11.46%
Notes to Schedule:												
Contribution valuation date	Jur	ne 30, 2017	Jui	ne 30, 2016	Jun	ne 30, 2015	Jur	ne 30, 2014	Jur	ne 30, 2013	Jun	e 30, 2012
Reporting valuation date	Jur	ne 30, 2018	Jui	ne 30, 2017	Jun	ne 30, 2016	Jur	ne 30, 2015	Jur	ne 30, 2014	Jun	e 30, 2013
Reporting measurement date	Jur	ne 30, 2019	Jui	ne 30, 2018	Jun	ne 30, 2017	Jur	ne 30, 2016	Jur	ne 30, 2015	Jun	e 30, 2014

Methods and sssumptions used to determine contribution rates:

Actuarial method	Entry age normal cost method										
Amortization method	Level percentage of payroll, closed										
Remaining amortization period	Varies by rate plan, but not more than 30 years										
Asset valuation method	Market value										
Inflation	2.625%	2.75%	2.75%	2.75%	2.75%	2.75%					
Salary increases			Varies by entry	age and service							
Investment rate of return and discount rate	7.25%	7.375%	7.50%	7.50%	7.50%	7.50%					
Retirement age	50 to 67 y	ears. Probabilities	of retirement are	based on the most	recent CalPERS E	xperience					
Mortality	Most recent CalPERS Experience Study										

Omitted years: GASB Statement No. 68 was implemented during the year ended June 30, 2015. No information was available prior to this date. Information will be added prospectively as it becomes available until ten years are reported.

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

# For the measurement periods ended June 30

	2020		2019	2018	
Total OPEB liability		-			
Service cost	\$	151,484	\$ 53,163	\$ 63,795	
Interest		134,577	110,202	129,920	
Changes in assumptions		543,200			
Differences between expected and actual experience		(304,421)			
Benefit payments		(141,943)	 (97,502)	 (157,174)	
Net change in total OPEB liability		382,897	65,863	36,541	
Total OPEB liability - beginning		3,884,590	 3,818,727	 3,782,186	
Total OPEB liability - ending	\$	4,267,487	\$ 3,884,590	\$ 3,818,727	
Net OPEB liability - ending	\$	4,267,487	\$ 3,884,590	\$ 3,818,727	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%	 0.00%	 0.00%	
Covered-employee payroll - measurement period	\$	710,821	\$ 643,366	\$ 596,436	
Total OPEB liability as percentage of covered-employee payroll		600.36%	 603.79%	 640.26%	
Notes to schedule: Valuation date Measurement period - fiscal year ended Discount Rate		ane 30, 2020 ane 30, 2020 2.50%	ane 30, 2017 ane 30, 2019 3.50%	ane 30, 2017 ane 30, 2018 3.50%	

Note: No assets are accumulated in a trust that meets the criteria in GASB Statement 75, paragraph 4, to pay related benefits and the actuary did not report actuarially required contributions. Consequently, a Schedule of Contributions to the OPEB Plan is not reported.

Benefit changes. None since June 30, 2017.

Changes in assumptions. The discount rate was revised from 3.50% to 2.50% in 2020.

Omitted years: GASB Statement No. 75 was implemented during the year ended June 30, 2018. No information was available prior to this date. Information will be added prospectively as it becomes available until 10 years are reported.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL – GENERAL FUND

For the Year Ended June 30, 2020

						Variance With Final Budget
	Budgeted	-	Positive			
	Original	Final	A	ctual Amounts		(Negative)
REVENUES						
Assessments	\$ 2,409,793	\$ 2,409,793	\$	2,330,298	\$	(79,495)
O & M reimbursements	231,801	231,801		593,062		361,261
Use of money	77,267	77,267		281,322		204,055
TOTAL REVENUES	2,718,861	2,718,861		3,204,682		485,821
EXPENDITURES						
Current:						
Flood protection						
Maintenance and operations	1,857,158	1,857,158		2,017,182		(160,024)
Administration	517,450	517,450		528,914		(11,464)
Debt service:						
Principal				1,951		(1,951)
Interest payments				291		(291)
Capital outlay	 340,000	340,000		178,457		161,543
TOTAL EXPENDITURES	2,714,608	2,714,608		2,726,795	_	(12,187)
NET CHANGE IN FUND BALANCES	4,253	4,253		477,887		473,634
Fund balance at beginning of year	 10,511,517	 10,511,517		10,511,517	_	
FUND BALANCE						
AT END OF YEAR	\$ 10,515,770	\$ 10,515,770	\$	10,989,404	\$	473,634

The accompanying notes are an integral part of these financial statements.

OTHER SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES – BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended June 30, 2020

	Final Budget	 Actual	I	Variance Positive Vegative)
Maintenance and Operations:				
Salaries	\$ 790,476	\$ 763,416	\$	27,060
Payroll taxes	63,238	56,757		6,481
Pension	156,542	163,957		(7,415)
Workers compensation insurance	39,524	16,487		23,037
Group insurance	213,378	199,446		13,932
Fuel and oil	35,000	34,483		517
Equipment rental	20,000	18,598		1,402
Equipment repairs	45,000	94,603		(49,603)
Small tools and equipment	7,500	3,244		4,256
Shop supplies	15,000	34,023		(19,023)
Levee maintenance supplies	20,000	10,624		9,376
Levee maintenance chemicals	15,000	25,095		(10,095)
Levee maintenance services	80,000	71,806		8,194
Rodent abatement	10,000	3,394		6,606
Urban camp cleanup	50,000	36,434		13,566
Staff training	7,500	5,515		1,985
Employee uniforms	5,000	5,799		(799)
Emergency preparedness	15,000	35,704		(20,704)
Miscellaneous	2,000	1,125		875
Encroachment remediation	15,000			15,000
Engineering services	20,000	18,775		1,225
Environmental services	5,000			5,000
Not-capitalized projects				
Levee Standards Compliance	25,000	23,000		2,000
Small capital projects	50,000	215,757		(165,757)
Engineering and survey studies	150,000	179,001		(29,001)
La Riviera improvements	2,000	 139		1,861
-	1,857,158	2,017,182		(160,024)

# SCHEDULE OF EXPENDITURES – BUDGET AND ACTUAL - (Continued) GENERAL FUND

For the Year Ended June 30, 2020

	 Final Budget		Actual	]	Variance Positive Negative)
Administration:					
Utilities	\$ 40,000	\$	41,518	\$	(1,518)
Telephone	25,000		17,354		7,646
Retiree benefits	135,000		135,068		(68)
Yard land lease	6,000		6,600		(600)
Office equipment and furniture	7,500		2,114		5,386
Office supplies	2,000				2,000
Auto allowance	6,600		7,090		(490)
Parking reimbursement	500				500
Technology and software	10,000		11,064		(1,064)
Trustee fees	7,600		7,064		536
Trustee expenses	1,750		2,084		(334)
Accounting services	20,000		13,150		6,850
Legal services (general)	50,000		58,453		(8,453)
Dues and association expenses	25,000		22,500		2,500
Insurance premiums	30,000		19,184		10,816
Public relations and information	30,000		26,201		3,799
Investment fees	20,000		17,433		2,567
General office	15,000		12,886		2,114
Bookkeeping services	14,000		10,162		3,838
County assessment fees			33,898		(33,898)
County technology fees	50,000		52,586		(2,586)
Community services	1,500		1,000		500
Building maintenance	10,000		9,865		135
North Sacramento Yard			6,929		(6,929)
Property taxes	3,000		1,752		1,248
Employee morale and wellness	2,000		70		1,930
Miscellaneous	 5,000		12,889		(7,889)
	517,450		528,914		(11,464)
Debt service					
Principal			1,951		(1,951)
Interest payments			291		(291)
			2,242		(2,242)
Capital outlay:					<u> </u>
Capitalized equipment and building	 340,000	_	178,457		161,543
Total expenditures	\$ 2,714,608	\$	2,726,795	\$	(12,187)

COMPLIANCE REPORT



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees American River Flood Control District Sacramento, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the American River Flood Control District (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated April \_, 2021.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Board of Trustees American River Flood Control District

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

April \_\_\_\_, 2021

# DISCUSSION DRAFT



550 Howe Avenue, Suite 210 Sacramento, California 95825

Telephone: (916) 564-8727 FAX: (916) 564-8728

### **GOVERNANCE LETTER**

To the Board of Trustees American River Flood Control District Sacramento, California

We have audited the financial statements of the American River Flood Control District (the District) for the year ended June 30, 2020, and have issued our report thereon dated April \_\_\_\_\_, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our engagement letter to you dated July 23, 2020. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility under U.S. Generally Accepted Auditing Standards (GAAS) and Government Auditing Standards

As stated in our engagement letter dated July 23, 2020, our responsibility, as described by professional standards, is to express an opinion about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we will consider the internal control of the District. Such considerations are solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we will also perform tests of the District's compliance with certain provisions of laws, regulations, contracts, and grants. However, providing an opinion on compliance with those provisions is not an objective of our audit.

### Planned Scope and Timing of the Audit

An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; therefore, our audit will involve judgment about the number of transactions to be examined and the areas to be tested.

Our audit includes obtaining an understanding of the entity and its environment, including internal control, sufficient to assess the risks of material misstatement of the financial statements and to design the nature, timing, and extent of further audit procedures. Material misstatements may result from (1) errors, (2) fraudulent financial reporting, (3) misappropriation of assets, or (4) violations of laws or governmental regulations that are attributable to the entity or to acts by management or employees acting on behalf of the entity. We noted no internal control related matters that are required to be communicated under professional standards.

Board of Trustees American River Flood Control District Page 2

We performed the audit according to the planned scope previously communicated to you in our engagement letter dated July 23, 2020.

# Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the District are described in Note A to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2020. We noted no transactions entered into by the District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were: the fair value of investments, depreciable lives and method used to depreciate capital assets, the amount receivable from the County for delinquent assessments, the other postemployment benefits and pension liabilities, and levee improvements constructed by the Army Corps of Engineers. We evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole. The accrual for postemployment benefits was determined by an actuarial valuation, which is required to be performed every two years. The most recent actuarial valuation was prepared for the June 30, 2020 audit. The accrual for the unfunded pension liability was determined by an actuarial valuation performed by CalPERS, which is performed annually.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosure affecting the financial statements were:

<u>Pension Liability</u>: Information on the District's pension plan, including the District's share of the net pension liability, is shown in Note E. The District's share of the net pension liability at June 30, 2019, the most recent measurement date, was \$1,127,332 which is reflected as a liability in the District's financial statements as of June 30, 2020.

Other Postemployment Benefits Liability: The other postemployment benefits (OPEB) liability disclosure in Note F shows the District's OPEB liability has increased to \$4,267,487 as of June 30, 2020. The District has budgeted reserve fund balance for retiree health benefits of \$3,552,014, but since this amount has not been deposited in an irrevocable trust to be used for retiree health benefits, this amount is not permitted to offset the OPEB liability for accounting purposes.

<u>Assessments</u>: Note H describes the tentative nature of assessments and fees collected under Proposition 218.

The disclosures in the financial statements are neutral, consistent, and clear.

## Difficulties Encountered in Performing the Audit

We encountered no difficulties in dealing with management in performing and completing our audit.

Board of Trustees American River Flood Control District Page 3

## Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole. Five audit adjustments were proposed to record an operation and maintenance reimbursement receivable, record grant revenue and expense, reclassify the current portion of the capital lease, record salary related payments as part of the compensated absences liability and reclassify committed fund balance.

## Disagreements With Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated April \_\_\_\_\_, 2021.

## Management Consultations With Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

# Issues Discussed Prior to Retention of Independent Auditors

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

# Other Matters

We applied certain limited procedures to the management discussion and analysis, other postemployment benefits schedule of funding progress, schedule of contributions to the OPEB plan, schedule of the proportionate share of the net pension liability, schedule of contributions to the pension plan, and schedule of revenue, expenditures and changes in fund balance - budget and actual – General Fund, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Board of Trustees American River Flood Control District Page 4

We have been engaged to report on the schedule of expenditures – budget and actual – General Fund, which accompanies the financial statements, but is not RSI. With respect to the supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

### Restriction on Use

This information is intended solely for the use of the Board of Trustees and management of the District and is not intended to be, and should not be, used by anyone other than these specified parties.

April , 2021